

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 SS-15 CIAE-00 PM-05 INR-07 L-03  
ACDA-12 NSAE-00 PA-01 PRS-01 SP-02 TRSE-00  
DODE-00 NSCE-00 SSO-00 USIE-00 INRE-00 EB-08 HA-05  
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APPROVED BY EUR:RVINE

EUR/RPM:WSHINN (DRAFT)

D:SOXMAN (DRAFT)

C:RHOPPER (DRAFT)

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FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE IMMEDIATE

INFO ALL NATO CAPITALS PRIORITY

C O N F I D E N T I A L STATE 293701

BELGRADE FOR USDEL CSCE

E.O. 11652: GDS

TAGS: NATO, CSCE

SUBJECT: BELGRADE CONCLUDING DOCUMENT: TREATMENT OF  
IMPLEMENTATION

1. UK FIRST SECRETARY SOUTAR CALLED ON DEPOFF DECEMBER 8  
TO DELIVER EC-9 APPROVED DRAFT PASSAGE ON THE REVIEW OF  
IMPLEMENTATION AT BELGRADE FOR INSERTION IN THE MEETING'S  
CONCLUDING DOCUMENT (TEXT AT PARA 6). SOUTAR SAID THE EC-9  
WERE NOT NOW SEEKING US CO-SPONSORSHIP, BUT HOPED TO  
RECEIVE QUICK US SUPPORT FOR TEXT.

2. SOUTAR SAID EC BELIEVED IT WOULD BE TACTICALLY ADVANTAG-  
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EOUS AT BELGRADE IF WEST COULD BE FIRST TO TABLE TEXT  
COVERING THE REVIEW OF IMPLEMENTATION, SINCE WEST'S TEXT  
WOULD THEN BECOME THE BASIC POINT OF REFERENCE.

3. ACCORDING TO SOUTAR, THE UK IS NOT CERTAIN THAT THE  
SOVIETS AND THEIR ALLIES WILL AGREE TO NEGOTIATE A PASSAGE  
ON IMPLEMENTATION THAT ACKNOWLEDGES PROGRESS IN SOME AREAS  
AND DEFICIENCIES IN OTHERS. HOWEVER, THE UK BELIEVES IT  
BEST TO REMAIN FLEXIBLE ON THE SUBSTANCE OF CONCLUDING  
DOCUMENT UNTIL IT IS CLEAR THAT THE SOVIETS ARE LIKELY TO

ACCEPT WORDING ON IMPLEMENTATION WHICH IS NOT FALSELY OPTIMISTIC. IF SOVIET ACCEPTANCE OF REALISTIC TREATMENT OF IMPLEMENTATION APPEARS UNLIKELY, THE UK BELIEVES IT SHOULD BE MADE CLEAR TO THE EAST THAT IT WOULD BE BETTER TO AIM FOR A SHORT CONCLUDING DOCUMENT WHICH WOULD NOT CLAIM MORE FOR THE CSCE PROCESS THAN WARRANTED.

4. GIVEN US INTEREST IN THE CONCLUDING DOCUMENT'S TREATMENT OF IMPLEMENTATION, WE TOLD SOUTAR THAT WE WOULD NEED MORE TIME TO CONSIDER THE DRAFT, AND THAT WE WOULD LIKE TO SEE IT SUBMITTED TO THE NATO CAUCUS BEFORE TABLING IN BELGRADE. WE SAID THAT OUR FIRST IMPRESSION WAS POSITIVE, THOUGH WE WOULD LIKE TO SEE SOME REFLECTION IN THE TEXT OF THE US HUMAN RIGHTS PROPOSAL.

5. ACTION REQUESTED: WE WOULD APPRECIATE SOONEST YOUR VIEWS OR REACTION ON FOLLOWING EC TEXT.

6. BEGIN TEXT OF EC DRAFT PASSAGE ON IMPLEMENTATION FOR BELGRADE CONCLUDING DOCUMENT:

BEGIN TEXT:  
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1. REPRESENTATIVES OF THE PARTICIPATING STATES EXCHANGED VIEWS ON THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT SIGNED AT HELSINKI ON 1 AUGUST 1975, AND NOTED THE FOLLOWING POINTS.

QUESTIONS RELATING TO SECURITY IN EUROPE  
(FOLLOWING TWO LINES UNDERLINED)  
DECLARATION ON PRINCIPLES GUIDING RELATIONS BETWEEN PARTICIPATING AND MATTERS RELATED TO GIVING EFFECT TO CERTAIN OF THE ABOVE PRINCIPLES.

2. THE PARTICIPATING STATES NOTED THAT MANY OF THE PRINCIPLES HAD BEEN RESPECTED AND APPLIED IN A SATISFACTORY MANNER, BUT THAT CERTAIN OF THEM HAD NOT BEEN FULLY OBSERVED AND THAT THIS HAD NOT BEEN CONDUCTIVE TO THE DEVELOPMENT OF THE CSCE PROCESS AND OF DETENTE. RELATIONS BETWEEN THE GOVERNMENTS OF THE PARTICIPATING STATES HAD IN GENERAL DEVELOPED IN A POSITIVE MANNER, BUT INSTITUTIONS, ORGANISATIONS AND INDIVIDUALS HAD IN SOME CASES BEEN PREVENTED FROM PLAYING THE RELEVANT AND POSITIVE ROLE ACCORDED TO THEM BY THE FINAL ACT ITSELF. THE PARTICIPATING STATES RECOGNISED THAT THE EXCHANGE OF DIFFERING VIEWS ON THE APPLICATION OF THE PRINCIPLES HAD IN ITSELF CONTRIBUTED TO BETTER UNDERSTANDING OF THE FINAL ACT AND ITS PURPOSES. THEY EMPHASISED THAT THE PRINCIPLES ARE ALL OF PRIMARY SIGNIFICANCE AND IMPORTANT FOR THEIR COMMON SECURITY. ANY BREACH OF ANY OF THEM CAUSES DAMAGE TO

THE DEVELOPMENT OF NORMAL AND FRIENDLY RELATIONS AND  
COOPERATION BETWEEN THEM AND BETWEEN THEIR PEOPLES.  
(FOLLOWING TWO LINES UNDERLINED)  
DOCUMENTATION ON CONFIDENCE BUILDING MEASURES AND CERTAIN  
ASPECTS OF SECURITY AND DISARMAMENT

3. THE PARTICIPATING STATES NOTED THAT SOME PROGRESS  
HAD BEEN MADE IN THE STRENGTHENING OF CONFIDENCE AMONG  
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THEMSELVES AS A RESULT OF IMPLEMENTATION OF CERTAIN OF  
THE MEASURES LISTED IN THIS SECTION OF THE FINAL ACT  
(IN PARTICULAR NOTIFICATION OF MAJOR MILITARY MANOEUVRES,  
EXCHANGES OF OBSERVERS AND EXCHANGES OF MILITARY VISITS).  
THEY NOTED THAT THERE HAD BEEN CONSIDERABLE DIFFERENCES  
IN THE MANNER IN WHICH SOME OF THESE PROVISIONS HAD BEEN  
IMPLEMENTED, INCLUDING SOME ASPECTS OF THE PROVISIONS  
FOR NOTIFICATION OF MAJOR MILITARY MANOEUVRES AND THE

EXCHANGE OF OBSERVERS, AND THAT SOME PARTICIPATING STATES  
HAD NOT YET APPLIED CERTAIN OF THE MEASURES ENVISAGED IN  
THE FINAL ACT SUCH AS NOTIFICATION OF SMALLER SCALE  
MANOEUVRES. THEY NOTED THAT NO PARTICIPATING STATE HAD  
YET NOTIFIED ANY MAJOR MILITARY MOVEMENT.

4. IN EXCHANGING VIEWS ON QUESTIONS RELATING TO DISARMA-  
MENT AND GENERAL CONSIDERATIONS, THE PARTICIPATING STATES  
EXPRESSED CONCERN THAT GREATER PROGRESS TOWARDS GENERAL  
AND COMPLETE DISARMAMENT UNDER STRICT AND EFFECTIVE INTER-  
NATIONAL CONTROL HAD NOT BEEN ACHIEVED IN THE RELEVANT  
NEGOTIATION.

(FOLLOWING TWO LINES UNDERLINED)

COOPERATION IN THE FIELD OF ECONOMICS, OF SCIENCE AND  
TECHNOLOGY AND OF THE ENVIRONMENT.

5. THE PARTICIPATING STATES ACKNOWLEDGED THAT MUTUAL  
TRADE HAD GROWN IN THE PAST TWO YEARS, BUT IT STILL DID  
NOT REFLECT ITS FULL POTENTIAL. SOME LIMITED IMPROVEMENTS  
WERE NOTED, BUT THERE WAS A NEED FOR A GREATER EFFORT  
TO ENSURE THE FULL UNILATERAL IMPLEMENTATION OF THE  
RELEVANT PROVISIONS OF THE FINAL ACT, PARTICULARLY IN  
THE AREA OF BUSINESS CONTACTS AND FACILITIES AS WELL AS  
IN THE FURNISHING OF ECONOMIC AND COMMERCIAL INFORMATION.  
THE PARTICIPATING STATES DISCUSSED THE GROWTH OF COOPERA-  
TION IN SCIENCE AND TECHNOLOGY AND IN THE ENVIRONMENT,  
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AND NOTED THE NEED TO INCREASE DIRECT CONTACTS BETWEEN  
SCIENTISTS AND SPECIALISTS IN THESE AREAS. THEY  
EXPRESSED APPRECIATION FOR THE WORK UNDERTAKEN WITHIN  
THE FRAMEWORK OF THE ECE RELATED TO THE POSSIBLE CONVENING  
OF A HIGH LEVEL MEETING ON THE ENVIRONMENT.

6. THEY NOTED WITH CONCERN THE DISEQUILIBRIUM CURRENTLY EXISTING WITHIN EUROPE IN THE FIELD OF TRANSPORT. WHILE DIFFICULTIES WERE ENCOUNTERED IN THE FIELD OF MIGRANT LABOUR DUE TO THE RECENT EVOLUTION OF THE WORLD ECONOMY, THEY WERE SATISFIED THAT COOPERATION BETWEEN HOST AND SENDING NATIONS REMAINED CLOSE.

7. THROUGHOUT THEIR DISCUSSIONS OF THE ECONOMIC PROVISIONS OF THE FINAL ACT, PARTICIPATING STATES RECOGNIZED THE VALUABLE ROLE PLAYED BY THE ECONOMIC COMMISSION FOR EUROPE AS THE MAIN VEHICLE FOR MULTILATERAL IMPLEMENTATION. IN THE WIDER INTERNATIONAL DIMENSION, THEY NOTED THE LACK SO FAR OF A JOINT APPROACH TO HELP SOLVE THE PROBLEMS OF DEVELOPING COUNTRIES.

(FOLLOWING LINE UNDERLINED)

QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN.

8. THE PARTICIPATING STATES EXCHANGED VIEWS ON QUESTIONS RELATING TO SECURITY AND COOPERATION IN THE MEDITERRANEAN, TAKING ACCOUNT OF THE CONTRIBUTIONS MADE BY THE NON-PARTICIPATING MEDITERRANEAN STATES. THEY NOTED THAT MANY EFFORTS HAD BEEN MADE ON BOTH A BILATERAL AND A MULTILATERAL BASIS, FURTHER TO IMPROVE THEIR RELATIONS WITH THE NON-PARTICIPATING MEDITERRANEAN STATES, THUS CONTRIBUTING TO THE LESSENING OF TENSION IN THE AREA. THEY NOTED WITH SATISFACTION THAT, WHILE THERE WAS SCOPE FOR IMPROVEMENT, SOME AMONG THEM HAD TAKEN STEPS TO CONTRIBUTE TO THE BALANCED ECONOMIC DEVELOPMENT OF THE NON-PARTICIPATING MEDITERRANEAN STATES.

(FOLLOWING LINE UNDERLINED)

COOPERATION IN HUMANITARIAN AND OTHER FIELDS  
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9. THE PARTICIPATING STATES NOTED SOME PROGRESS IN FACILITATING FREER MOVEMENT AND CONTACTS AMONG INDIVIDUALS, INCLUDING CASES INVOLVING FAMILY TIES, FAMILY REUNIFICATION AND MARRIAGE BETWEEN CITIZENS OF DIFFERENT STATES. BUT THEY EXPRESSED CONCERN AT THE NUMBER OF CASES IN THESE AREAS WHICH REMAIN UNRESOLVED, DESPITE EXPECTATIONS THAT THE GENERAL PRACTICE WOULD REFLECT THE FAVOURABLE, POSITIVE AND HUMANITARIAN SPIRIT OF THE RELEVANT PROVISIONS OF THE FINAL ACT. THEY ALSO NOTED CERTAIN IMPROVEMENTS IN FACILITATING WIDER TRAVEL, BUT THEY REGRETTED THAT CONSIDERABLE RESTRICTIONS STILL REMAIN.

10. THEY RECOGNISED THAT LITTLE PROGRESS HAD BEEN MADE IN FACILITATING THE FREER AND WIDER DISSEMINATION OF INFORMATION, PARTICULARLY AS REGARDS ACCESS IN SOME PARTICIPATING STATES TO NEWSPAPERS AND PRINTED PUBLICATIONS FROM OTHERS. THEY NOTED THAT EFFORTS HAD BEEN MADE TO IMPROVE WORKING CONDITIONS FOR JOURNALISTS, BUT THAT MUCH STILL REMAINED TO BE DONE IN THIS FIELD.

11. THE PARTICIPATING STATES NOTED SOME PROGRESS IN THE DEVELOPMENT OF OFFICIAL CULTURAL EXCHANGES, BUT ACKNOWLEDGED THAT MUCH REMAINED TO BE DONE TO IMPLEMENT SPECIFIC PROVISIONS OF THE FINAL ACT IN THE CULTURAL FIELD, IN PARTICULAR THE REMOVAL OF OBSTACLES TO CONTACT AND COMMUNICATION BETWEEN PERSONS ENGAGED IN CULTURAL ACTIVITIES. SIMILAR DIFFICULTIES WERE NOTED IN THE FIELDS OF EDUCATION AND SCIENCE. IN THIS AREA THERE HAD BEEN AN INCREASE IN THE VOLUME OF EXCHANGES UNDER BILATERAL CULTURAL AGREEMENTS AND PROGRAMMES, BUT THIS HAD NOT BEEN MATCHED BY PROGRESS IN IMPROVING WORKING CONDITIONS FOR VISITING SCHOLARS AND SCIENTISTS, OR MAKING IT EASIER FOR  
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THEM TO ESTABLISH DIRECT CONTACT WITH ONE ANOTHER. CHRISTOPHER

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<< END OF DOCUMENT >>

## Message Attributes

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